

SAN FRANCISCO
HEALTH SERVICE SYSTEM

RACIAL EQUITY ACTION PLAN PHASE 1 DRAFT REPORT

December 2020

Racial Equity Action Plan: 2022 Departmental Progress Report

May 11, 2023

Agenda

- *Racial Equity Context: Departmental, City-Wide & National Initiative*
- *Office of Racial Equity Reporting Milestones*
- *SFHSS Data-Driven Approach*
- *Equity Practice Implementation*
- *Equity Practice Learnings*

Presentation Aim

- *Provide overview of racial equity work and seek ongoing collaborative input*

City-wide Racial Equity Mandate

The Office of Racial Equity (ORE) was formally created by legislative ordinance No 188-19. ORE serves as a new division of the Human Rights Commission with authority to create a citywide Racial Equity Framework and mandate the completion of departmental Racial Equity Action Plans (REAP).

www.racialequitysf.org

Government Alliance for Race & Equity

The City and County of San Francisco is a part of GARE's national network of municipal, regional and state governments (100 cities and 30 states) working to achieve racial equity and advance opportunities for all.

www.racialequityalliance.org



OFFICE *of* RACIAL EQUITY

DEPARTMENTAL RACIAL EQUITY ACTION PLANS

Phase I: Organizational Transformation

*Focuses on **internal** staff programs and policies. Phase 1 uses the Racial Equity Survey for departments to inform their plan and center on building empowering workplace environments.*

Target Population: 50+ SFHSS Staff

**Framework Delivered to All CCSF Departments
Core Focus Areas, Templated Initiatives**

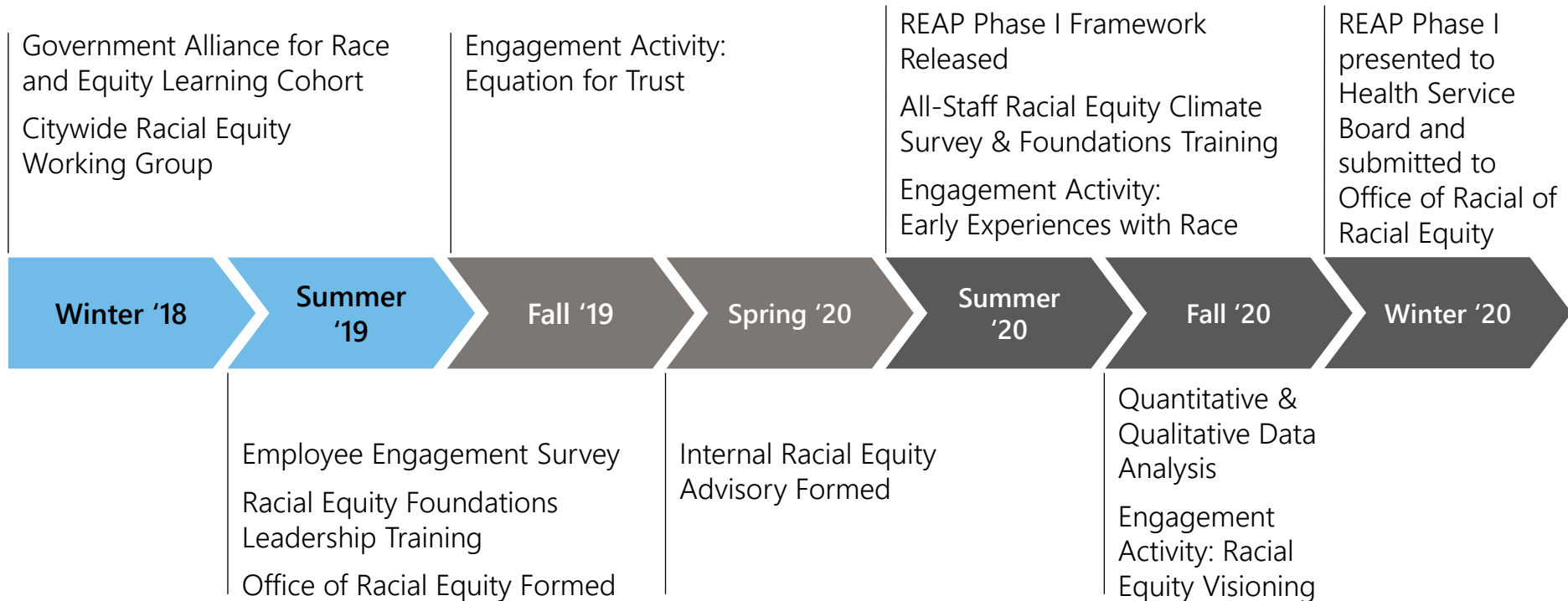
Phase II: Service Delivery

Focuses on the delivery of external services and programs. Phase 2 will center on community engagement and external equity indicators to support vulnerable populations.

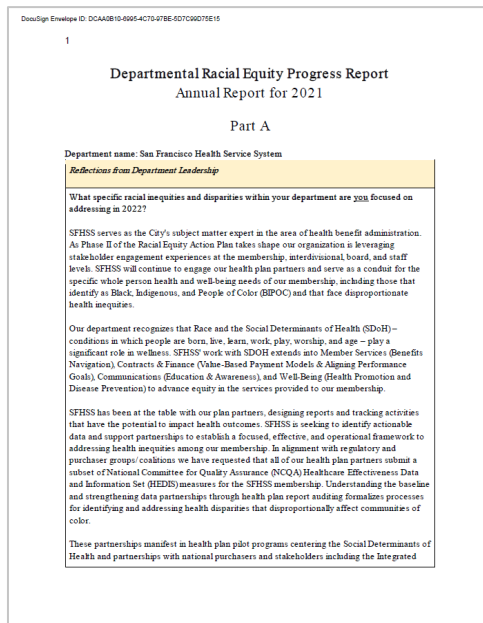
Target Population: 120K+ Covered Lives

**Framework Currently Under Development
To be developed by ORE 2023**

SFHSS Racial Equity Experience



ORE Reporting Milestones (Completed)



Department Inventory Tool FY 21-22 Budget

About this worksheet:		
Department name	Date last updated	Notes
San Francisco Health Service System	5/10/2022	Initial inventory identified as part of department progress report, per guidance from Office of Fiscal Equity. Will be further refined during development of Phase Two Racial Equity Action Plans.

A. Department priority issue areas for improving racial equity or closing racial equity gaps, especially within its existing services		
Issue area	Brief description	Notes or examples
1. Mental Health Services	Peer Responders and At-Frontline Health Care Workers - expanded Mental Health Services.	
2. Health Equity	People with Mental Conditions - supporting the full spectrum from history to sober adults.	
3. Community Engagement	Organize training for issue groups, and all teams with members of the employee workforce.	

B. Item name and description			C. Overall resources				D. Racial equity alignment
Name of activity, function, program, service, or initiative Suggest 10 words or less	Brief description of purpose Suggest 10 words or less. Note any intended target populations or outcomes	Activity/service type 1 - Public-facing activity or service 2 - Internal City department 3 - Within department only	Estimated FY21 and/or budget amount	Funding type Issue number starting in City payroll fund, restricted for this activity/function, if any Other Other	Estimated number of total staff or contractors or other resources for this activity/function, if any Other Other	Name of 3 largest contracted service providers or vendors for this activity/function, if any Other Other	Department priority equity issue areas List any priority equity issue areas from all that are relevant to this activity, if more, share link.
Focus Group Strategic Planning (preparing for the 2022-2025 release)	Organize planning from membership about their department with health benefits as they are able to make design decisions and actions. It includes strategic planning for health plan partners and serve as a conduit for the expression of their concerns regarding how their benefit as BIPOC and that face disproportionate health inequities.	2 - For other City departments	50K Budget amount	General Fund	N/A	N/A	Community Engagement/Health Equity
Staff Engagement Survey	Health equity themes include staff members with race equity, mental health and caring job/culture, awareness of race equity statements, experience with respectful and equitable culture, and supporting and leading.	3 - Within department only	One 2022 Senior Health Strategist (P2 Career) (2.5 FTE)	General Fund	N/A	N/A	Organizational Culture/Health Equity
CoPact	CoPact is a community health organization that provides a range of services to support the health and well-being of the community.	2 - For other City departments	100K Budget amount	General Fund	CoPact	N/A	Mental Health Services/Health Equity
COMPACT	COMPACT is a community health organization that provides a range of services to support the health and well-being of the community.	2 - For other City departments	100K Budget amount	General Fund	COMPACT	N/A	Mental Health Services/Health Equity
Racial Equity Advisory	Health equity themes include staff members with race equity, mental health and caring job/culture, awareness of race equity statements, experience with respectful and equitable culture, and supporting and leading.	3 - Within department only	One 2022 Senior Health Strategist (P2 Career) (2.5 FTE)	General Fund	N/A	N/A	Organizational Culture/Health Equity

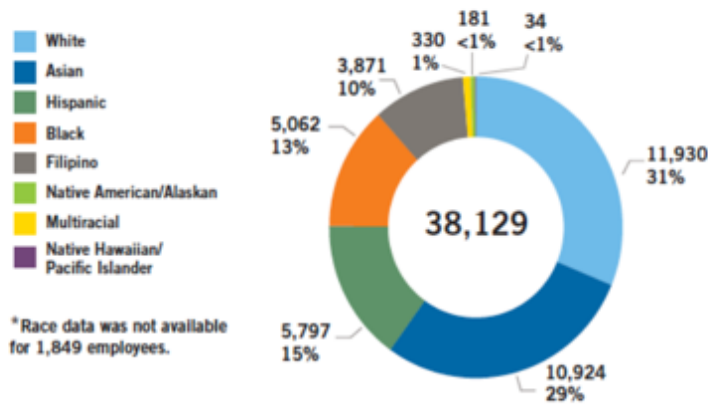
May 2021

Visit the Health Service Board [calendar](#) for Presentation Archives:
SFHSS Racial Equity Action Plan approval from Health Service Board (Dec 2020)
REAP Business Initiative Report provided to Health Service Board (Dec 2021)
REAP Annual Update presentation provided to Health Service Board (Dec 2021)
Departmental Racial Equity Progress Report Annual Report for 2021 (May 2022)

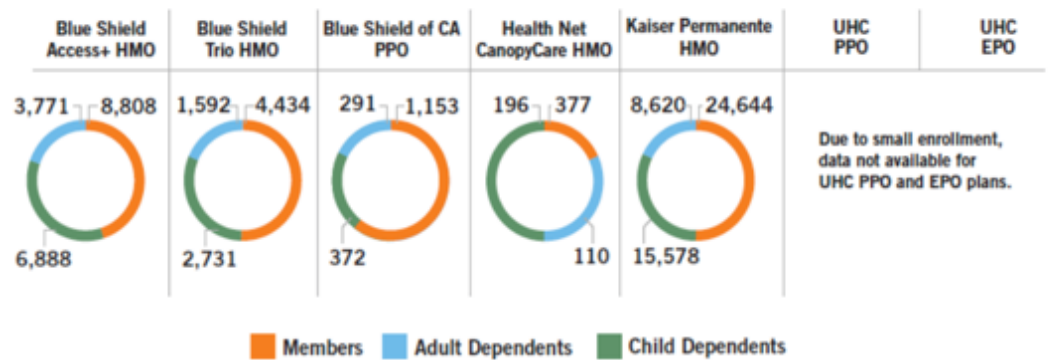
Tracking Membership to Improve Racial Equity

Employee Members and Dependents – Dashboard Visual by Race/Ethnicity, Members vs. Dependents, and Average Age

Employees by Race/Ethnicity*



Medical Enrollment: Employees vs. Dependents

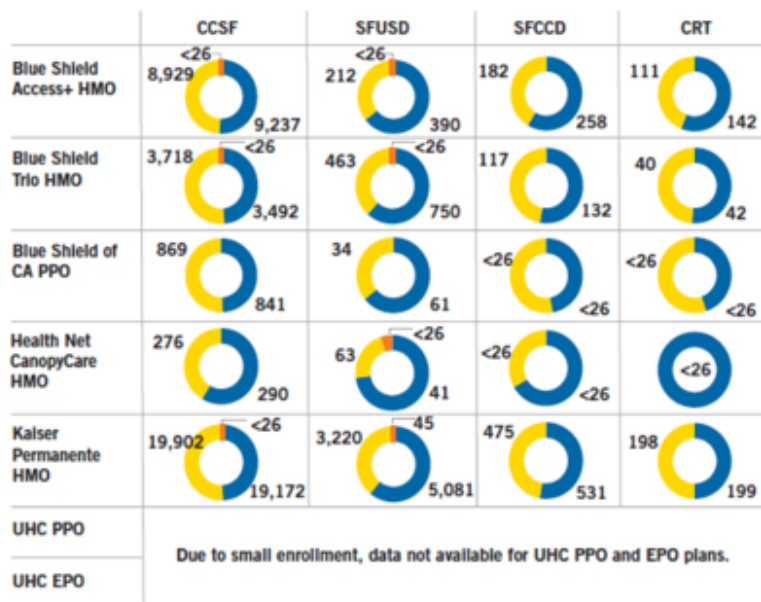


Race/ethnicity data for our membership has greatly improved in 2023 by 5,301 employees.

In 2023, the number of employees who did not enter race data was reduced to 1,849 employees.

Tracking Membership to Improve Racial Equity

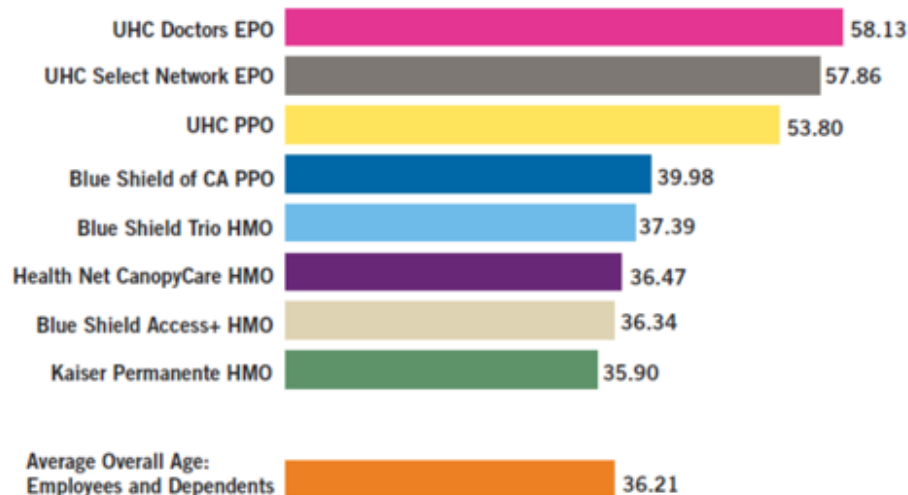
Medical Enrollment by Gender: Employees and Dependents



■ Male
 ■ Female
 ■ Unspecified

An absence of Sexual Orientation and Gender Identity (SOGI) data makes it difficult to quantify the needs and well-being of the LGBTQIA+ population;

Average Age by Medical Plan: Employees and Dependents



SFHSS is working with health plan partners to expand Sexual Orientation and Gender Identity Categories in accordance with the SOGI Data Ordinance passed by the San Francisco Board of Supervisors.

What is an equity practice that your department **has implemented in the last year** and can share with other departments?

- SFHSS is leading with equity to support our membership in accessing the care they need when they need it, regardless of personal characteristics such as gender, ethnicity, geographic location, and socioeconomic status. As we advance this 2023-2025 Strategic Plan, SFHSS is aligning with leading health authorities to ensure that [equity](#) is engrained within the fabric of our mission, vision, values, and strategic goals.
- Delivery system transformation aimed at achieving better health outcomes requires care models that integrate a broad array of services to address physical, behavioral, and social needs. Our department recognizes that Race and the Social Determinants of Health (SDoH) – conditions in which people are born, live, learn, work, play, worship, and age – play a significant role in well-being. [The Strategic Plan 2023-2025](#) process represents a shift from provision of benefit services to a deeper understanding of our population's needs in connection with principles of health equity.
- Equity/Health Equity are our core sphere of influence in relation to racial equity action planning and SFHSS is mirroring the city-wide framework to tackle internal and external phases of work:

San Francisco Health Service System Strategy	Crosswalk to REAP Framework Focus Areas
INTERNAL Actions to apply equity lens to our SFHSS Workforce and Health Service Board	Diverse and Equitable Leadership and Management
EXTERNAL Actions to apply health equity lens to our Customer Service Approach through Health Plan Partnerships	Boards and Commissions Organizational Culture of Inclusion and Belonging

Leading with equity is critical to all SFHSS Strategic Goals:

- A health system that examines the link between cost, quality, and health equity contributes to greater **affordability and sustainability**.
- There are concrete practice and policy-level actions that **primary care** stakeholders can pursue to reduce health inequities.
- Fostering **equity** is a positive catalyst to organizational culture, accessibility, inclusion, and belonging for our membership.
- Risk factors tied to **mental health and well-being** are heavily associated with social determinants and inequalities among marginalized groups.
- **Optimizing service** through member engagement and outreach can be a vehicle for reducing health disparities and advancing health equity.

LEAD WITH EQUITY



INTERNAL Actions to Support Future State: applying equity lens to our SFHSS Workforce and Health Service Board

- The SFHSS Racial Equity Climate Survey provided multiple open-ended questions through which staff can provide input to senior leadership. Survey themes included staff familiarity with racial equity, personal culture and sharing preferences, awareness of racial equity statements, experiences with interpersonal and institutional racism, and approaching and ending racial inequities. SFHSS is consulting with the Department of Human Resources on survey development for Q4 2023. Survey results/analysis are incorporated into the ongoing development of SFHSS' Racial Equity Action Plan initiatives.
- SFHSS Leadership provides diverse educational opportunities that support Health Service Board Commissioners in acquiring the knowledge they need to effectively carry out their duties in alignment with the Racial Equity Action Plan. Annual board education training topics leverage relevant social context and foundational concepts from the SF Office of Racial Equity, SF Department of Human Resources, Government Alliance on Race and Equity and other thought leaders in the field.
 - Director's Report on Race, Equity, Diversity, Inclusion Updates (ongoing monthly updates)
 - SF Online Learning Module Transgender 101
 - Mental Health: Creating A Culture of Caring Presentation – Deryk Van Brunt, DrPH, UC Berkeley
 - Aging and Aging Well in the 21st Century Presentation – Joseph Agostini, MD, United Healthcare
 - Well-Being at Work Conversation with diverse city departments
- SFHSS is continually seeking high level of engagement from staff of all levels in activities to normalize conversations about equity and operationalize new behaviors that support inclusivity and belonging.
 - All-Staff Race, Equity, Diversity, Inclusion Updates (ongoing monthly updates)
 - SF Online Learning Module Transgender 101
 - SFHSS Annual All-Staff Retreat: All 50+ staff completed the Workplace DiSC assessment tool. SFHSS obtained a group cultural report from the Department of Human Resources to learn about behavioral style(s) at work, better understand their communication preferences, and to learn how to better flex to meet each other's needs.
 - SFHSS Employee Appreciation Potluck Luncheon - hosted to highlight the importance of managers thanking employees when they do good work. SFHSS staff consistently demonstrate organizational values of Compassion and Accountability despite working with a severe staffing shortage and dealing with the extended absences of some of our key staff.
- Implementation of standardized process and protocol for administering department exit interviews to assess overall experience within the organization and to identify opportunities to improve retention and engagement. The goal of consistency and standardization will help to foster positive relationships with both departing staff and new hires while seeking to better understand the connection between employee feedback, behavior, and organizational trends in discipline and separation.

EXTERNAL Actions to Support Future State: Applying equity lens to our customer service approach through Health Plan Partnerships

- Requested health equity statements (declarations) from all health plan partners along with information on internal working groups tasked with addressing disproportionate health outcomes and the significant impact race and ethnicity have had on patient health.
- Requested that health plan partners submit a subset of National Committee for Quality Assurance (NCQA) Healthcare Effectiveness Data and Information Set (HEDIS) measures for the SFHSS membership. Understanding the baseline and strengthening data partnerships through health plan report auditing formalizes processes for identifying and addressing health disparities that disproportionately affect communities of color.
- Audited current measurement practices and capacity to collect and report patient race, ethnicity and language (REaL) data to SFHSS for PY2022. The aim is to collect and use race, ethnicity and language (REAL) data in a meaningful way to understand and address health care disparities among various racial and ethnic groups.
- Requested proposals for how to use BRFSS (Behavioral Risk Factor Surveillance System) data as a proxy until race, ethnicity and language (REaL) data can be collected, where limitations exist.
- Confirmed whether plan partners have applied National Standards for Culturally and Linguistically Appropriate Services (CLAS) in Health and Health Care measurement standards. If not, outlined willingness to pursue the addition of these standards in future provider contracting processes.
- Confirmed health plan partners support of Covered California's Attachment 1: quality, equity, and delivery system reform requirements.
- Confirmed whether health plan partners have sought or plan to seek NCQA Health Equity Accreditation by 12/31/2023. This distinction is a nationally recognized evaluation of how well health plans and other organizations meet the needs of diverse populations.
- SFHSS joined Blue Shield of California (BSC) and Healthy Engineered at the May 2022 Annual Employee Health Care Conference in San Diego for a panel titled, Accelerating Health Equity in Underserved Communities. This presentation highlighted joint efforts to launch a community health advocates program centered around increasing care coordination, primarily for needs related to the social determinants of health such as housing, transportation, or food assistance.
- SFHSS represented on the Department of Managed Healthcare (DMHC) Health Equity and Quality Committee and Integrated Healthcare Association (IHA) Board of Directors.
- SFHSS was invited by Purchaser Business Group on Health (PBGH) to present at their November 2022 Health Equity Subject Matter Expert Session and December 2022 Improving Health Equity: Strategies to Implement Today Session. At both sessions, San Francisco Health Service System discussed the time and resources committed to reducing health inequities and why employers should consider investing in strategies and solutions that address the core drivers of racism.
- SFHSS also serves as a PBGH Member Advisor in support of the PBGH Purchaser Engagement division. This role includes the evaluation of health equity criteria and standards for employers and other health care purchasers focused on investing in and evaluating health equity solutions. PBGH's nonprofit coalition represents nearly 40 private employers and public entities across the U.S that are working to provide equitable benefits across populations, plans and geographies.

What is an equity practice that is a priority for your department to **learn from other departments** this upcoming year?

- SFHSS is receiving requests from departments to provide mental health support in response to Racial Equity Action Plan mandate directive *6.1.5 Support and Provide Spaces for Affinity Group, Prioritizing Historically Marginalized Peoples*.
- The Behavioral Health Workforce landscape has national and statewide shortages and even deeper shortages among BIPOC clinicians that represent the diversity of the CCSF employee population.
- Although SFHSS has made significant strides in the arena of Mental Health as demonstrated on the following slides, SFHSS is not a subject matter expert in ERGs and does not have the staffing or budget to full fill these asks.
- We want to make sure that SFHSS' response to these inquires align with Office of Racial Equity's guidance as the issuer of the citywide mandate.

The Nature of the Asks: 7 City Departments

- Funding, staffing, tools, resources, best practices
 - Clinician-led healing/resilience circles, ERGs, affinity groups
 - Point in time or ongoing support
 - LGBTQIA+, Men's, Women's, Black, Latinx, API, Native American, etc.
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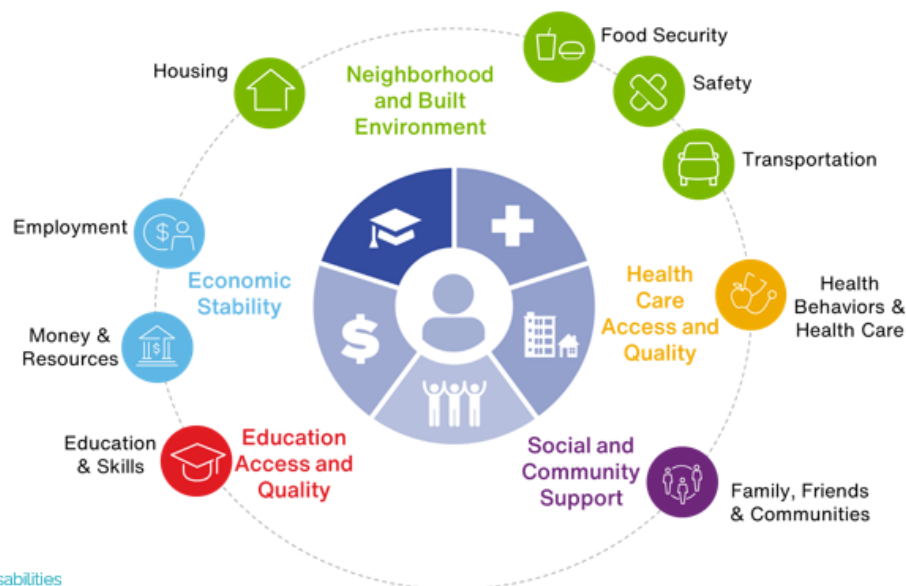
Equity & Mental Health

Fostering **equity** is a positive catalyst to organizational culture, accessibility, inclusion and belonging for our membership.

Risk factors tied to **mental health and well-being** are heavily associated with social determinants and inequalities among marginalized groups.

Equitable health care also requires addressing Social Determinants of Health

- LGBTQ individuals are 2.5 times more likely to experience depression, anxiety and substance misuse compared to heterosexual individuals¹
- Depression in Blacks and Hispanics is likely to be more persistent²
- Adults with disabilities report experiencing frequent mental distress nearly 5 times more often³



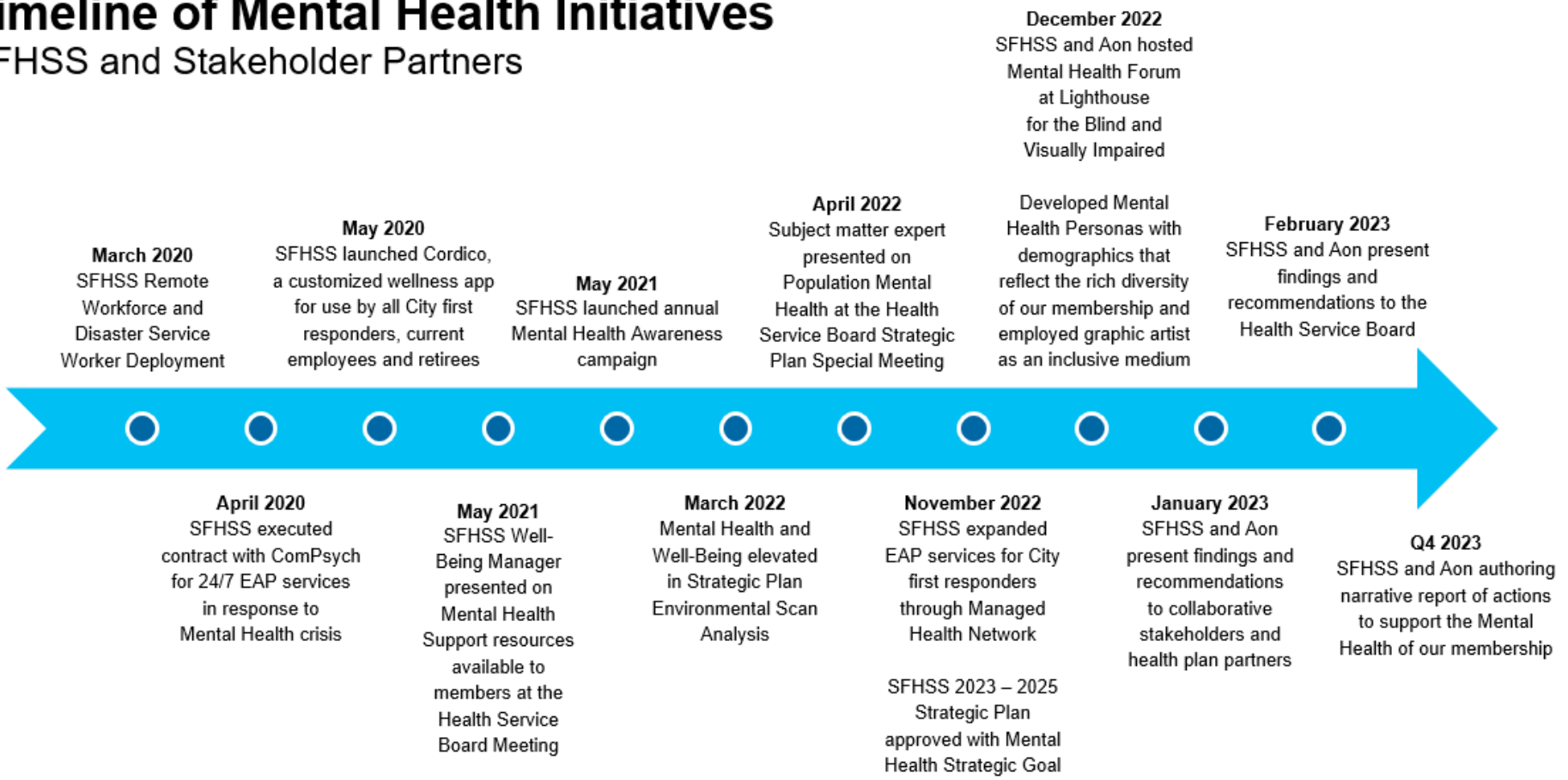
1. American Psychiatric Association — [Mental Health Disparities: LGBTQ](#)

2. American Psychiatric Association — [Mental Health Disparities: Diverse Populations](#)

3. Centers for Disease Control and Prevention — [The Mental Health of People with Disabilities](#)

Timeline of Mental Health Initiatives

SFHSS and Stakeholder Partners



Citywide Racial Equity Framework

PHASE 1: INTERNAL PROGRAMS AND POLICIES

6.1.5.

Support and provide spaces for affinity groups, prioritizing historically marginalized peoples.

What does SFHSS seek to learn in support of equitable mental health for our membership:

- ✓ *How is the Office of Racial Equity (ORE) cataloging Employee Resource Groups (ERGs) citywide?*
- ✓ *Does this city-wide ERG list show departmental vs. interdepartmental groups?*
- ✓ *How does the ORE respond to staffing/budgetary support requests for these mandated ERGs as the issuer of the citywide mandate?*
- ✓ *How can ORE help to set the precedent that one department cannot fulfil aspects of the REAP mandate on behalf of many others due to city-wide staffing shortages and budget cuts?*
- ✓ *What tools, resources, best practices and guidance does ORE circulate to respond to these ERG related requests? E.g. ORE's Request for Information results for racial equity professional services.*

[Home](#) > [Racial Equity Action Plan](#)

Racial Equity Action Plan



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Racial equity is the just and fair inclusion in society so that all people participate, prosper, and reach their full potential, no matter their race, ethnicity or background.

SFHSS Racial Equity Action Plan: <https://sfhss.org/reap>

See all Departmental Racial Equity Action Plans:
<https://www.racialequitysf.org/dept-racial-equity-action-plan>